

# "The Place of Justice Is A Hallowed Place" Francis Bacon



#### ILLINOIS SUPREME COURT BUILDING Springfield, Illinois Drawing by William H. Crook

The Supreme Court Building, located at the southeast corner of Capitol Avenue and Second Street, is the seat of justice for Illinois' highest reviewing court. In addition, it houses the supreme court library, clerk's office, research director's office and marshal's office. The building is also used by the appellate court, fourth district, with the offices of clerk and research department on the first floor and the courtroom on the second floor.

In 1818 and 1819, the court held sessions at the state capital in Kaskaskia. When the state capital moved to Vandalia in 1820, the court held sessions there until 1848 when the capital moved to Springfield. Between 1848 and 1897 the court held sessions in Springfield, Mt. Vernon, and Ottawa. Beginning in 1897, the court met regularly in Springfield.

In Springfield, the Supreme Court held its first sessions in the Episcopal church at the southeast corner of Third and Adams Street. It later sat in what is now known as the Old State Capitol Building and, after that, until 1908 in the present State Capitol Building. The former Courtroom of the Supreme Court in the State Capitol Building is now used as a committee hearing room by the General Assembly. The current Supreme Court Building was erected at a cost of \$450,000. At dedication ceremonies, Chief Justice John P. Hand accepted the keys to the building on February 4, 1908.

### Contents

Highlights of 1993 1
Supreme Court Justices 2
Overview of the Illinois Court System
Financing the Court System 4
Circuit Courts
Appellate Court 19
Supreme Court
Annual Message to the General Assembly
Publications of the Administrative Office
Contents of 1993 Statistical Report Inside Back Cover

# **HIGHLIGHTS OF 1993**

This year continued the previous years' trend of improving the administration of the state court system.

T wo initiatives started by the supreme court in 1992 began to deliver results in 1993. The annual Judicial Conference was restructured, reducing membership from about 500 to 82 judges and changing the focus from an educational conference to a conference which considers the work of the courts and makes recommendations for improvements. The conference's 11 committees meet regularly throughout the year. The full conference meets annually to discuss the work of the various committees and make recommendations to the supreme court.

The Report of the Special Commission on The Administration of Justice made recommendations on the selection of judges, improvement of the court's role in administration and rule making, selection of circuit clerks, enhancement of judicial system integrity, financing of the court system, and ethical standards and practices for attorneys.

At the end of the year, Chief Justice Miller completed his three-year term as the chief executive officer of the state court system. During his term as chief, the supreme court initiated several innovations ... all designed to bring more efficient and effective service to the people of Illinois. The "Future of the Courts" conference convened by the court in April 1992 saw community and business leaders, as well as judges and attorneys, working together to develop a blueprint for the future of the state's court system. Other improvements included creating a statewide coordinating council to deal with family violence, appointing nonlawyers to the commission which deals with attorney registration and disciplinary matters, starting an innovative program to tell judges how they are performing, in addition to changes noted in the judicial conference and the special commission's report.

Several changes took place in the court-annexed mandatory arbitration program during 1993. This innovative program, initiated by the supreme court, is designed to save people time and money when resolving disputes in civil cases where the claim is for \$15,000 or less. This year the court authorized the start of the program in St. Clair County in the twentieth circuit. This brings the total number of counties using the program to six, including Cook County, with a combined population of over 7.2 million. In July, at the supreme court's request, the general assembly and the governor approved legislation permitting the court to increase the dollar amount of claims submitted to arbitration to \$50,000. This will give even more people quicker service with less cost to the taxpayer.

This year also brought new leadership to the court's administrative support organization. The supreme court appointed Robert E. Davison as the director of the Administrative Office of the Illinois Courts. Prior to being promoted, Mr. Davison served as the head of the court services division. Mr. Davison has over twenty years of experience as an attorney and administrator in the state's criminal justice system.

1

"Justice Sir, is the great interest of man on earth. It is the ligament which holds civilized beings and civilized nations together. Wherever her temple stands, and so long as it is duly honored, there is a foundation for social security, general happiness, and the improvement and progress of our race. And whoever labors on this edifice with usefulness and distinction, whoever clears its foundations, strengthens its pillars, adorns its entablatures, or contributes to raise its august dome still higher in the skies, connects himself in name and fame and character, with that which is and must be durable as the frame of human society." Daniel Webster

# SUPREME COURT JUSTICES



Benjamin K. Miller, Chief Justice



Michael A. Bilandic



James D. Heiple



Charles E. Freeman



Moses W. Harrison II



Mary Ann G. McMorrow



John L. Nickels

The Supreme Court of Illinois is the state's highest court. In addition to reviewing decisions of the circuit and appellate courts, the supreme court, as required by the Illinois constitution of 1970, is responsible for supervising and administering a unified court system of twenty-two trial courts, one appellate court with five districts, and several supporting units. The court is also responsible for setting ethical standards for attorneys and judges and requiring compliance with them.

"Human society needs enforceable rules of conduct to insure the existence of the community and the security of its members. There must be a system to decide when misconduct occurs, when rights are violated, and when duties are ignored. Without such a system, human relations become chaotic and society disintegrates." David Rolewick in A Short History of the Illinois Judicial Systems.

# **OVERVIEW OF THE ILLINOIS COURT SYSTEM**

In 1964, voters approved an amendment to the 1870 constitution which set up a unified court structure. This structure was improved with the new constitution of 1970. Simply stated, "unified" means that many different kinds of court cases are decided by one court under court rules established by the supreme court, rather than having many courts acting alone, without uniform operating rules or without central guidance.

The path a case may follow in the process from start to finish can be complicated. The diagram on this page demonstrates, in general terms, how cases proceed through the state court system.

The preliminary court process begins with the circuit clerk's office in each county courthouse where the case enters the system and is recorded. From there the case is assigned to the appropriate judge. Depending on the case type and amount in controversy, the case may be subsequently assigned to the arbitration system. After a final decision at the trial court level, that decision may be appealed to the appellate court or, in limited circumstances, directly to the supreme court. After an appellate court decision, parties to the case may seek discretionary review by the supreme court.

### **Case Flow and Other Information About the State Court System**



# FINANCING THE COURT SYSTEM

**F**inancing the state court system is a shared responsibility of 102 counties and state government. Revenue to provide court services to the people of the state comes from a variety of sources: county property taxes, case filing fees, court fines, mandatory arbitration fees, and the state income tax. The state pays for the salaries and expenses of all judges, court reporters, mandatory arbitration staff, and a small number of other personnel in the circuit courts. The state also reimburses counties for about 30% of the total cost of probation personnel. In addition, the state pays for the salaries and operating expenses of non-judicial personnel in the appellate court, supreme court, and support units. Counties pay for the rest of the cost of financing court services at the local level, including the cost of personnel in the circuit clerks' offices and building maintenance.

The pie chart below shows the judicial branch share of the total state budget for fiscal year 1994 (July 1, 1993 to June 30, 1994).



Source: Table I-A: Appropriations by Agency, Chapter 10, Governor's Budget Message to the General Assembly for Fiscal Year 1994 "If one man can be allowed to determine for himself what is, every man can. That means first chaos, then tyranny. Legal process is an essential part of the democratic process." Felix Frankfurter

The public's first encounter with the court system is usually at the circuit court level -- before a judge and/or jury or an arbitration panel.

The dispute resolution process begins when cases are filed with the circuit clerk's office at the courthouse in one of the state's 102 counties.

Circuit clerks are elected for four-year terms by the voters in each county. Circuit clerks, with help from deputy clerks, attend sessions of the court. preserve court files and papers, and maintain complete records of all cases. In addition, they receive and distribute millions of dollars to county governments, various local governmental entities, and various state funds. These funds come from fees, fines, penalties, assessments, and surcharges. Employees of the clerks' offices are appointed by and accountable to the circuit clerk, with the county board having budgetary authority. Revenue to pay for these services comes primarily from property taxes and fees received.

There are twenty-two circuits in the state three of which are single county circuits; namely, Cook, Lake, and DuPage Counties. The remaining 19 circuits contain one to twelve counties per circuit.

A circuit court can decide, with few exceptions, any kind of case. The exceptions are redistricting of the general assembly and the ability of the governor to serve or resume

# **CIRCUIT COURTS**

office. Circuit courts also share jurisdiction with the supreme court to hear cases relating to revenue, mandamus, prohibition, and habeas corpus. However, if the supreme court chooses to exercise its jurisdiction over these cases, the circuit court may not decide them. Finally, circuit courts also review the orders from certain state agencies.

There are two kinds of judges in a circuit court: circuit judges and associate judges. Circuit judges are elected for six years, may be retained by voters for additional six-year terms, and can hear any kind of case. Circuit judges are elected on a circuit basis or from the county where they reside. In Cook County, circuit judges are elected from the entire county or as resident judges from each of the fifteen subcircuits within the county. Associate judges are appointed by circuit judges, following supreme court rules, for a four-year term. Associate judges can hear any case, except criminal cases punishable by a prison term of one year or more, unless approval is received from the supreme court.

At the end of 1993, there were 831 judges in the circuit courts -- 447 circuit judges and 384 associate judges.

Effective July 1, 1993, chief circuit judges and circuit judges were paid \$89,041 per year. Associate judges were paid \$82,977. Salaries and fringe benefits for associate and circuit judges are paid for by the state. In addition, the state pays the salary for an administrative assistant to each of the 22 chief circuit court judges and for 633 official court reporters.

Most cases go directly to circuit court for trial. However, the supreme court has authorized several high-volume courts to use mandatory arbitration. In those courts, approved law cases between \$2,500 and \$15,000 are assigned to an arbitration panel.

Cases going directly to court are assigned to a circuit or associate judge by the chief circuit court judge who has general administrative authority in the circuit, subject to the overall administrative authority of the supreme court. Circuit judges in a circuit elect one of their members to serve as chief judge.

Arbitration is an informal dispute resolution process which reduces the financial and emotional burdens on people. It also reduces court congestion, costs, and delays. In those counties approved for arbitration, law cases are assigned to a panel of three attorneys who render a non-binding award on the same day. The majority of the awards are accepted by the parties without the need for a formal trial.

If dissatisfied with the award, either party can proceed to trial. This innovative process was established by the supreme court in Winnebago County in 1988 for civil disputes where the claim is exclusively for money damages not exceeding \$15,000. The process is also in operation in the counties of Cook, Justice, though due to the accused, is due to the accuser also. The concept of fairness must not be strained till it is narrowed to a filament. We are to keep the balance true." Benjamin Cardozo

DuPage, Lake, McHenry, and St. Clair.

After a person is convicted of a crime, probation may be ordered by the circuit court. Probation officers are appointed by and accountable to the chief judge of the circuit, with the county board having budget authority and determining compensation. A subsidy is paid to counties by the state for the services of certain probation personnel.

The supreme court supervises and administers the circuit court system and establishes standards for arbitration and probation programs operating in circuit courts.

When needed, the supreme court has the authority to assign a circuit or associate judge temporarily to a different circuit court. A retired judge who agrees can be assigned by the supreme court to hear cases.

As mandated by Supreme Court Rule 42, the Conference of Chief Circuit Judges meets regularly to consider problems relating to the administration of the circuit courts and other matters referred to the conference by the supreme court. All twenty-two chief judges are members of the conference. In 1993, Judge John W. Rapp Jr., chief judge of the fifteenth circuit, served as chair and Judge Michael R. Weber, chief judge of the fourth circuit, served as vice-chair. ChiefJustice Miller served as the supreme court's liaison to the conference.

In 1993, the Conference ha	d
five committees:	

Committee on Child Support Advisory

Committee on Child Support Advisory Subcommittee on Automation Linkage

Committee on Court Security Standards

Committee on Court Reporting

Ad Hoc Committee to Consider Possible Revisions to Article V

Among the conference's many considerations during 1993 were the following: approval of eighteen new traffic safety programs throughout Illinois, revision and adoption of the associate judge application, participation in the Judicial Supervision of Case Progress Workshop, and ongoing revision of the Administrative Regulations Governing Court Reporters.

1993 Circuit Court Caseload (X 1,000)		
Circuit	Added	Disposed
1 st	61.0	62.0
2nd	36.0	33.9
3rd	74.9	66.2
4th	50.1	50.1
5th	41.4	35.9
бth	82.3	80.4
7th	82.8	76.5
8th	29.8	28.3
9th	37.6	36.0
10th	73.9	86.4
11th	65.0	64.5
12th	91.5	101.4
13th	47.9	51.0
14th	74.6	73.7
15th	42.6	41.1
16th	134.3	128.6
17th	96.9	87.4
18th	195.4	217.3
19th	248.5	222.1
20th	112.3	110.0
21st	36.5	35.0
Cook	2,353.9	2,475.8
Total	4,069.5	4,163.8

The term "Added" includes new, reinstated and transferred cases. "Disposed" means that the case is concluded.

#### Case Definitions for Case Trend Charts on Page 7

FELONY: a criminal case in which the offense carries a penalty of at least one year in prison. FAMILY: adoptions, proceedings to establish parent-child relationship, and actions relating to child support. JUVENILE: a minor who is abused, addicted, delinquent, neglected or dependent, or requires authoritative intervention. CIVIL: includes lawsuits for monetary damages; small claims (amounts under \$2,500); chancery (e.g., title to real property, injunctions, and construction of wills or trusts); miscellaneous remedy (e.g., review of decisions of administrative bodies, habeas corpus matters, and demolition); probate (e.g., estates of deceased persons and guardianships); dissolution (e.g., divorce, separate maintenance, and annulment); mental health (e.g., commitment and discharge from mental facilities); eminent domain (e.g., compensation when property is taken for public use); municipal corporation and tax (e.g., matters pertaining to the organization of municipalities and collection of taxes at the local level).

# CIRCUIT COURT CASELOAD STATISTICS CASES ADDED AND DISPOSED

#### **CASELOAD SUMMARY**



#### AVERAGE CASELOAD PER JUDGE



# FELONY CASES



#### **JUVENILE CASES**



**FAMILY CASES** 



### **CIVIL CASES**





Edgar County Courthouse Paris, built 1893



Henry County Courthouse Cambridge, built 1880

Pictures courtesy of the Illinois State Historical Library

# **CIRCUIT COURT JUDGES**

### (as of December 31, 1993) CIRCUIT COURT OF COOK COUNTY (1990 Population: 5,105,067) Harry G. Comerford, Chief Judge Circuit Judges

Earl Arkiss Martin C. Ashman Peter Bakakos Miriam D. Balanoff Ronald J. P. Banks Frank W. Barbaro Francis Barth Carole K. Bellows Vincent Bentivenga Christy S. Berkos Richard B. Berland Edwin M. Berman Walter B. Bieschke Robert W. Bertucci Richard J. Billik Jr. Robert V. Boharic Michael B.Bolan Lester A. Bonaguro Anthony J. Bosco Everette A. Braden Jennifer Duncan-Brice Martin F. Brodkin Philip L. Bronstein **Clarence Bryant** Henry A. Budzinski Jerome T. Burke Edward R. Burr Bernetta D. Bush Thomas F. Carmody Jr. Thomas P. Cawley Michael C. Close Irwin Cohen Joan M. Corboy John W. Crilly John J. Crown Robert E. Cusack Michael F. Czaja Thomas M. Davy David Delgado Barbara J. Disko Dennis M. Dohm Deborah M. Dooling Loretta C. Douglas Arthur L. Dunne Thomas P. Durkin Thomas F. Dwyer Glynn J. Elliott Jr. Richard J. Elrod Paul F. Elward Robert D. Ericsson Timothy C. Evans Edward G. Finnegan Thomas R. Fitzgerald Kathy M. Flanagan Thomas E. Flanagan James P. Flannery Jr. Philip A. Fleischman Susan G. Fleming

Lester D. Foreman Julian J. Frazin Allen A. Freeman Raymond Funderburk Michael J. Gallagher Sheldon Gardner Marion W. Garnett Vincent M. Gaughan James A. Geocaris Michael Brennan Getty Kenneth L. Gillis Francis W. Glowacki Allen S. Goldberg Francis X. Golniewicz Jr Leonard R. Grazian Albert Green Patrick S. Grossi Susan R. Ruscitti Grussel John W. Gustafson Shelvin L. Hall Sophia H. Hall Curtis Heaston Thomas A. Hett James J. Hevda Ronald A. Himel Edward C. Hofert Michael J. Hogan Leo E. Holt John N. Hourihane Cheryl D. Ingram Moshe Jacobius Aaron Jaffe Raymond L. Jagielski Dorothy F. Jones Sidney A. Jones III Daniel E. Jordan Michael S. Jordan Donald E. Joyce Aubrey F. Kaplan Themis N. Karnezis Carol A. Kelly Daniel J. Kelley Michael J. Kelly James W. Kennedy Dorothy K. Kinnaird James B. Klein Herman Knell Marilyn R. Komosa Walter J. Kowalski Bertina E. Lampkin Joanne L. Lanigan Willard J. Lassers Jeffrey Lawrence Jerome Lerner Ian H. Levin Leonard L. Levin David G. Lichtenstein Daniel Locallo

Stuart F. Lubin Marvin P. Luckman Daniel J. Lynch Benjamin S. Mackoff John K. Madden William D. Maddux Francis J. Mahon William O. Maki Samuel C. Maragos Edward H. Marsalek Margaret Stanton McBride Susan J. McDunn John A. McElligott Patrick E. McGann Janice R. McGaughev Paddy H. McNamara Howard M. Miller Judy Mitchell-Davis Anthony S. Montelione John J. Moran Loretta Hall Morgan Michael J. Murphy Sheila M. Murphy John E. Morrissey Benjamin Nelson Richard E. Neville Odas Nicholson Benjamin E. Novoselsky Julia M. Nowicki Stuart A. Nudelman Donald J. O'Brien Jr. Thomas J. O'Brien Donald P. O'Connell Denise M. O'Malley Margaret G. O'Malley W. P. O'Malley William D. O'Neal Frank Orlando Stuart Palmer **Daniel Pascale** William M. Phelan William P. Prendergast James S. Quinlan Jr. Thomas P. Quinn Robert J. Quinn Ellis E. Reid Ronald C. Riley Richard R. Rochester John W. Rogers Maureen Durkin Roy Nancy S. Salvers Richard L. Samuels Leida J. G. Santiago Gerald L. Sbarboro Stephen A. Schiller Shelvin Singer Henry R. Simmons Frank M. Siracusa

Irwin J. Solganick Leslie E. South Jack G. Stein Earl E. Strayhorn Arthur A. Sullivan Daniel J. Sullivan Harold W. Sullivan Sharon M. Sullivan Fred G. Suria Jr. Alfred B. Teton Llwellyn L. Greene Thapedi

Sam L. Amirante Harry B. Aron William J. Aukstik Reginald H. Baker Charles I. Barish Ronald F. Bartkowicz Robert P. Bastone Consuelo E. Bedoya John M. Berry Janice L. Bierman Preston L. Bowie Jr. John D. Brady Stephen Y. Brodhay Gary L. Brownfield Harry R. Buoscio Eugene E. Campion Brent F. Carlson Lawrence W. Carroll Joseph N. Casciato Donna L. Cervini Carl J. Cipolla Gloria G. CoCo Judith N. Cohen George W. Cole Thomas J. Condon Maureen E. Connors Jacqueline P. Cox Rosaland M. Crandell Abishi C. Cunningham Ronald S. Davis Frank DeBoni Julia Quinn Dempsey Dennis A. Dernbach Grace G. Dickler John J. Divane James G. Donegan David Donnersberger Richard E. Dowdle James D. Egan David A. Erickson Edward M. Fiala Jr. Howard L. Fink John M. Flaherty Lawrence P. Fox Margaret O'Mara Frossard Nello P. Gamberdino Sheldon C. Garber Jerome Garoon Edwin A. Gausselin Marvin E. Gavin Francis A. Gembala Will E. Gierach

Mary M. Thomas Michael P. Toomin Dean M. Trafelet Raymond E. Trafelet Edna Mae Turkington John V. Virgilio Eugene L. Wachowski John A. Ward Daniel S. Weber Alexander P. White

#### **Associate Judges**

Daniel T. Gillespie Rene Goier J. B. Grogan Gilbert J. Grossi Perry J. Gulbrandsen Calvin H. Hall R. Morgan Hamilton James L. Harris Miriam E. Harrison James F. Henry William J. Hibbler Earl B. Hoffenberg Ann Houser Cornelius J. Houtsma Jr. Arthur L. Janura Jr. Sandi G. Johnson-Speh Jordan Kaplan Pamela G. Karahalios Richard A. Kavitt Lynne Kawamoto Richard S. Kelly Carol A. Kipperman Randye A. Kogan Robert J. Kowalski Thaddeus L. Kowalski Robert W. Krop Lambros J. Kutrubis Richard A. La Cien John G. Laurie Charles C. Learv Mitchell Leikin Philip S. Lieb James B. Linn Clarence S. Lipnick Charles M. Loverde Joseph M. Macellaio Ronald E. Magnes Jeffrey A. Malak John J. Mannion Wendell P. Marbly Charles M. May John F. McBride Brendan J. McCooey James P. McCourt Martin E. McDonough Clifford L. Meacham James J. Meehan Frank W. Meekins Daniel R. Miranda Matthew J. Moran George M. Morrissev J. Patrick Morse

Daniel J. White Willie Mae Whiting James H. Williams Warren D. Wolfson Stephen R. Yates Anthony L. Young James A. Zafiratos George J. Zimmerman Morton Zwick Susan Zwick

James V. Murphy II Michael J. Murray Paul J. Nealis Robert F. Nix Thomas E. Nowinski Daniel J. O'Brien Sheila O'Brien Ronald W. Olson Jerome M. Orbach Marcia B Orr Alfred J. Paul Saul Anthony Perdomo Arthur C. Perivolidis Nicholas T. Pomaro Michael J. Pope Charles E. Porcellino Dennis J. Porter Paul P. Preston Joan M. Pucillo Francis J. Reilly Robert R. Retke Ralph Revna Wayne D. Rhine Edwin J. Richardson D. Adolphus Rivers Mary K. Rochford Gerald T. Rohrer Joseph H. Romano Arthur Rosenblum Marvin H. Ruttenberg James J. Ryan Stanley J. Sacks Marcus R. Salone Norman Sands James M. Schreier Harvey Schwartz John J. Scotillo Michael F. Sheehan Jr. Paul M. Sheridan Robert M. Smierciak James G. Smith Susan Snow John M. Sorrentino Stewart D. Spitzer Oliver M. Spurlock James F. Stack Marjan P. Staniec Michael W. Stuttley Thomas R. Sumner Timothy Szwed Karen T. Tobin Thomas M. Tucker

Joseph J. Urso William F. Ward Jr. John A. Wasilewski Cyril J. Watson Jack Arnold Welfeld Daniel G. Welter LaBrenda E. White Gene Wilens Walter M. Williams Gerald T. Winiecki William S. Wood Leo F. Wrenn Willie B. Wright Thomas J. Wynn Nicholas S. Zagone Michael C. Zissman

FIRST CIRCUIT (1990 Population: 211,591) Counties: Alexander, Jackson, Johnson, Massac, Pope,

Pulaski, Saline, Union, Williamson

## Stephen L. Spomer, Chief Judge Circuit Judges

Donnie Dickey Bigler Mark H. Clarke Ronald R. Eckiss Terry J. Foster Michael J. Henshaw Snyder Howell Donald Lowery Paul S. Murphy George M. Oros William G. Schwartz David W. Watt Jr. James R. Williamson

#### **Associate Judges**

Rodney A. Clutts Kimberly L. Dahlen Thomas H. Jones E. D. Kimmel C. David Nelson William Henry Wilson

SECOND CIRCUIT (1990 Population: 204,231) Counties: Crawford, Edwards, Franklin, Gallitin, Hamilton, Hardin, Jefferson, Lawrence, Richland, Wabash, Wayne, White

### Thomas H. Sutton, Chief Judge Circuit Judges

Larry O. Baker David M. Correll Don A. Foster Terry H. Gamber Donald E. Garrison

Kathleen M. Alling

Leo T. Desmond

Robert S. Hill Robert Hopkins Terrence J. Hopkins Robert M. Keenan Jr. Loren P. Lewis

Patrick F. McLaughlin David L. Underwood James M. Wexstten

John I. Lundmark

#### **Associate Judges**

נ פ

James V. Hill Stephen G. Sawyer George W. Timberlake

### THIRD CIRCUIT (1990 Population: 264,229) Counties: Bond & Madison

### Edward C. Ferguson, Chief Judge Circuit Judges

Nicholas G. Byron John L. Delaurenti Phillip J. Kardis

Ellar Duff Wendell Durr George Filcoff Robert P. Hennessey A. Andreas Matoesian George J. Moran Jr. P. J. O'Neill Paul E. Riley Charles V. Romani Jr.

### **Associate Judges**

David R. Herndon J. Lawrence Keshner Lola P. Maddox Lewis E. Mallott Michael J. Meehan Daniel J.Stack FOURTH CIRCUIT (1990 Population: 240,578) Counties: Christian, Clay, Clinton, Effingham, Fayette, Jasper, Marion, Montgomery, Shelby

### Michael R. Weber, Chief Judge Circuit Judges

Robert Lee Broverman Richard H. Brummer John P. Coady Patrick J. Hitpas Dennis M. Huber William D. Kelly Michael P. Kiley David Sauer Steven P. Seymour Ronald D. Spears William R. Todd

#### **Associate Judges**

James R. Harvey Mark M. Joy Dennis Middendorff Harold H. Pennock III David W. Slater

FIFTH CIRCUIT (1990 Population: 186,087) Counties: Clark, Coles, Cumberland, Edgar, Vermilion

## Ralph S. Pearman, Chief Judge Circuit Judges

Robert B. Cochonour Thomas J. Fahey Rita B. Garman Gary W. Jacobs Paul C. Komada John P. O'Rourke Tracy W. Resch Richard E. Scott Ashton C. Waller Jr.

#### **Associate Judges**

H. Dean Andrews David G. Bernthal James K. Borbely Dale A. Cini Joseph P. Skowronski Jr.

SIXTH CIRCUIT (1990 Population: 355,689) Counties: Champaign, DeWitt, Douglas, Macon, Moultrie, Piatt

## Rodney A. Scott, Chief Judge Circuit Judges

John L. Davis Dan L. Flannell John K. Greanias Harold L. Jensen Frank W. Lincoln George S. Miller Jerry L. Patton Stephen H. Peters John P. Shonkwiler John G. Townsend

### **Associate Judges**

Harry E. Clem John R. De La Mar Scott B. Diamond Ann Adler Einhorn Jeffery B. Ford Paul M. Francis James A. Hendrian Theodore E. Paine Donald R. Parkinson Arthur F. Powers Jr. Warren A. Sappington

SEVENTH CIRCUIT (1990 Population: 303,962) Counties: Greene, Jersey, Macoupin, Morgan,

Jeanne E. Scott, Chief Judge Circuit Judges

Sangamon, Scott

Thomas R. Appleton J. David Bone Richard J. Cadagin Thomas P. Carmody James W. Day Joseph P. Koval Sue E. Myerscough

Ronald F. Robinson Thomas G. Russell Leo J. Zappa Jr.

#### **Associate Judges**

Diane L. Brunton Robert J. Eggers Roger W. Holmes John R. Keith Theodis Lewis John Anthony Mehlick Tim P. Olson George H. Ray Dennis L. Schwartz Stuart H. Shiffman

EIGHT CIRCUIT (1990 Population: 143,193) Counties: Adams, Brown, Calhoun, Cass, Mason, Menard, Pike, Schuyler

# Robert L. Welch, Chief Judge Circuit Judges

**Associate Judges** 

Thomas L. Brownfield Dennis K. Cashman Carson D. Klitz Alfred L. Pezman M. Carol Pope Fred W. Reither Michael R. Roseberry Mark A. Schuering David K. Slocum

#### Paul A. Kolodziej Loren E. Schnack

Arthur R. Strong Chet W. Vahle John C. Wooleyhan

NINTH CIRCUIT (1990 Population: 178,367) Counties: Fulton, Hancock, Henderson, Knox, McDonough, Warren

### Richard C. Ripple, Chief Judge Circuit Judges

Stephen G. Evans William D. Henderson William E. Holdridge Bufford W. Hottle David R. Hultgren Scott I. Klukos Stephen C. Mathers Charles H. Wilhelm

#### **Associate Judges**

Kenneth L. Bath Harry C. Bulkeley John R. Clerkin Larry W. Heiser James B. Stewart Donald L. Stoffel Ronald C. Tenold

#### TENTH CIRCUIT (1990 Population: 331,629) Counties: Marshall, Peoria, Putnam, Stark, Tazewell

# Donald C. Courson, Chief Judge Circuit Judges

Robert A. Barnes Jr. John A. Barra Bruce W. Black

J. Peter Ault C. Brett Bode Stuart P. Borden Michael E. Brandt Robert J. Cashen John A. Gorman Richard E. Grawey

Associate Judges

Charles A. Covey Thomas G. Ebel Arthur H. Gross Robert E. Manning Jr. Scott A. Shore Joe R. Vespa

Brian M. Nemenoff E. Michael O'Brien Rebecca R. Steenrod ELEVENTH CIRCUIT (1990 Population: 246,207) Counties: Ford, Livingston, Logan, McLean, Woodford

### Charles E. Glennon, Chief Judge Circuit Judges

Richard M. Baner William T. Caisley Luther H. Dearborn Gerald G. Dehner Ronald C. Dozier John P. Freese William M. Roberts W. Charles Witte

### **Associate Judges**

Donald D. Bernardi David L. Coogan William D. DeCardy Charles H. Frank Harold J. Frobish Joseph H. Kelley G. Michael Prall Elizabeth Robb

#### TWELFTH CIRCUIT (1990 Population: 357,313) Will County

### Edward F. Masters, Chief Judge Circuit Judges

Herman S. Haase Rodney B. Lechwar William R. Penn Angelo F. Pistilli

#### . . . . .

# Associate Judges

Raymond A. Bolden Vincent J. Cerri John F. Cirricione Thomas M. Ewert Edwin B. Grabiec

#### Lawrence C. Gray Kathleen G. Kallan Ludwig J. Kuhar Robert C. Lorz Michael H. Lyons

#### William G. McMenamin Gilbert L. Niznik Martin Rudman Stephen D.White

Patricia A. Schneider

#### THIRTEENTH CIRCUIT (1990 Population: 174,938) Counties: Bureau, Grundy, La Salle

### Robert L. Carter, Chief Judge Circuit Judges

Robert Henry Adcock James A. Lanuti Charles E. Marshall Louis J. Perona Howard C. Ryan Jr.

Associate Judges

William R. Banich Cynthia M. Raccuglia Paul E. Root James J. Wimbiscus John David Zwanzig

FOURTEENTH CIRCUIT (1990 Population: 277,358) Counties: Henry, Mercer, Rock Island, Whiteside

### Jeffrey W. O'Connor, Chief Judge Circuit Judges

Joseph F. Beatty Martin E. Conway Jr. Clarence A. Darrow Danny A. Dunagan Susan B. Gende Jay M. Hanson Edward Keefe John Donald O'Shea Timothy J. Slavin John M. Telleen James T. Teros

#### **Associate Judges**

Clarke C. Barnes Thomas C. Berglund Michael P. Brinn Dennis A. DePorter John R. McClean Jr. Dana R. McReynolds James J. Mesich Ronald C. Taber Vicki Wright

FIFTEENTH CIRCUIT (1990 Population: 167,027) Counties: Carroll, Jo Daviees, Lee, Ogle, Stephenson

# John W. Rapp Jr., Chief Judge Circuit Judges

Charles R. Hartman Thomas E. Hornsby William A. Kelly Tomas M. Magdich Dennis J. Riley Lawrence A. Smith Jr.

### **Associate Judges**

Barry R. Anderson Richard E. DeMoss Martin D. Hill Robin A. Minnis John E. Payne Victor Sprengelmeyer

#### SIXTEENTH CIRCUIT (1990 Population: 434, 816) Counties: De Kalb, Kane, Kendall

# Gene L. Nottolini, Chief Judge Circuit Judges

John W. Countryman Philip L. Dimarzio Patrick J. Dixon James T. Doyle

Judith M. Brawka

Wiley W. Edmondson

Roger W. Eichmeier

F. Keith Brown

James Donnelly

Melvin E. Dunn Douglas R. Engel Robert Peter Grometer Pamela K. Jensen

### **Associate Judges**

Donald J. Fabian James C. Hallock Thomas E. Hogan Donald C. Hudson Michael F. O'Brien Barry E. Puklin Grant S. Wegner James M. Wilson

Richard D. Larson Richard J. Larson John L. Petersen Timothy Q. Sheldon

SEVENTEENTH CIRCUIT (1990 Population: 283,719) Counties: Boone & Winnegago

Harris H. Agnew, Chief Judge Circuit Judges

Robert G. Coplan David A. Englund

Rosemary Collins Robert J. French Timothy R. Gill Gerald F. Grubb Galyn W. Moehring John W. Nielsen R. L. Pirrello David F. Smith

#### **Associate Judges**

Frederick J. Kapala John Todd Kennedy Michael R. Morrison Steven M. Nash Alford R. Penniman K. Craig Peterson Richard W. Vidal

#### EIGHTEENTH CIRCUIT (1990 Population: 283,719) Du Page County

## Edward W. Kowal, Chief Judge Circuit Judges

William E. Black Robert E. Byrne John W. Darrah Michael R. Galasso Robert K. Kilander Ronald B. Mehling John J. Nelligan S. Louis Rathje

#### **Associate Judges**

Robert J. Anderson C. Stanley Austin George J. Bakalis Edmund P. Bart Joseph S. Bongiorno Michael Burke Thomas E. Callum Peter J. Dockery Thomas Dudgeon Edward R. Duncan Jr. John T. Elsner Rodney W. Equi C. Andrew Hayton Donald J. Hennessy James W. Jerz Ann B. Jorgensen Roy F. Lawrence S. Keith Lewis John S. Teschner Robert R. Thomas Bonnie M. Wheaton

Richard A. Lucas Paul Noland Cary B. Pierce Maryellen Provenzale Charles E. Ruth Perry R. Thompson Hollis L. Webster Eugene A. Wojcik

NINETEENTH CIRCUIT (1990 Population: 699,659) Counties: Lake & McHenry

### John R. Goshgarian, Chief Judge Circuit Judges

William D. Block Henry L. Cowlin Bernard E. Drew Jr. James C. Franz

Ward S. Arnold

Terrence J. Brady

Wallace B. Dunn

Conrad F. Floeter

Michael John Fritz

Barbara Gilleran-Johnson

Helen R. Franks

David M. Hall

James Booras

Jack Hoogasian Susan F. Hutchinson Raymond J. McKoski Charles F. Scott

#### **Associate Judges**

Harry D. Hartel Jr. E. Thomas Lang Patrick Lawler Victoria L. Martin Margaret Mullen Gary G. Neddenriep John T. Phillips Haskell M. Pitluck Sharon Prather Michael J. Sullivan Henry C. Tonigan III Stephen E. Walter

John G. Radosevich Frank Rhode Jr. Victoria A. Rossetti Emilio B. Santi Thomas A. Schermerhorn Christopher C. Starck Peter M. Trobe Jane D. Waller

TWENTIETH CIRCUIT (1990 Population: 356,234) Counties: Monroe, Perry, Randolph, St. Clair, Washington

## Stephen M. Kernan, Chief Judge Circuit Judges

James K. Donovan Patrick J. Fleming Jerry D. Flynn Robert N. Gandy Dennis J. Jacobsen Floyd A. Karmeier Jerome F. Lopinot Michael J. O'Malley Roger M. Scrivner William B. Starnes Milton S. Wharton

#### **Associate Judges**

Richard Aguirre Robert L. Craig Ellen A. Dauber Annette A. Eckert Jan V. Fiss John M. Goodwin Jr. Robert J. Hillebrand Robert P. LeChien Alexis Otis-Lewis James M. Radcliffe William A. Schuwerk Jr. C. Glenn Stevens

TWENTY-FIRST CIRCUIT (1990 Population: 127,042) Counties: Iroquois & Kankakee

# Daniel W. Gould, Chief Judge Circuit Judges

Patrick M. Burns Fred S. Carr Robert L. Dannehl John F. Michela Kendall O. Wenzelman

### **Associate Judges**

J. Gregory Householter

Dwight W. McGrew

Sheldon W. Reagan





Effingham County Courthouse Effingham, built 1872



Macoupin County Courthouse Carlinville, built 1870

Pictures courtesy of the Illinois State Historical Library APPELLATE COURT

Except for those cases which are appealed directly to the supreme court, a person has the right to request a review of a circuit court judge's decision by the appellate court. In addition, the appellate court hears cases appealed from the Illinois Industrial Commission and administrative actions of certain state agencies.

The appellate court in Illinois is one court organized into five districts. The first district meets in Chicago, the second in Elgin, the third in Ottawa, the fourth in Springfield, and the fifth in Mt. Vernon.

Appellate court judges are elected by voters in each district for ten-year terms, and may be retained for additional ten-year terms.

Each appellate judge is provided with a personal staff of two law clerks and a secretary.

Effective July 1, 1993, all appellate court judges were paid \$97,032 per year.

The number of judges in each district is determined by law: eighteen in the first; six for the second, third, and fifth; and four for the fourth district. In addition, the supreme court can assign additional circuit, appellate or retired judges temporarily to any district.

Each district can have one or more divisions. There are six divisions in the first district and one division in each of the other four districts. The supreme court assigns judges to the various divisions. The presiding judge of each division assigns judges to a panel of three to hear appeals. wo appellate judges from each district, a principal and alternate, are appointed by the supreme court to the Industrial Commission Division to hear cases appealed from the Industrial Commission.

1993	Appellate Caseloa	
District	Filed	Disposed
First	4,636	4,461
Second	1,484	1,486
Third	997	1,009
Fourth	1,143	961
Fifth	856	829
Total	9,116	8,746

Each district manages its own operations, subject to the overall authority of the supreme court. In the first district (Cook County), an executive committee exercises general administrative authority in the district. The executive committee selects one of its members as the chair for one year. In the other districts, judges elect one of their members to serve as presiding judge for one year.

The appellate court has two committees: the Executive Committee and the Administrative Committee.

The Executive Committee met in December 1993. Thirtysix judges attended the meeting. Chief Justice Benjamin K. Miller, the supreme court's liaison, was joined by Justices Bilandic and Heiple. The committee honored new, retired, and deceased judges; selected Judges Philip J. Rarick and James A. Knecht as member and alternate member of the Illinois Courts Commission; elected Judge Michael P. McCuskey as 1994 chair of the committee; received a report from Judge Frederick S. Green, chair of the Appellate Court Administrative Committee concerning the appellate court seminar; and ended with Justice Bilandic's praise for Chief Justice Miller's term as it comes to an end.

The Administrative Committee, which studies and recommends methods by which the court might improve the processing of appeals, met several times during the year. A oneday seminar conducted by the committee was attended by thirty-nine judges, six clerks and deputy clerks, and four research directors, who discussed various topics related to improved administration in the appellate court. Chief Justice Miller addressed the participants at the luncheon, speaking on the state of the judiciary in general, the future of the judiciary in Illinois, and the important role played by the appellate court in the judicial process.

Appellate court judges of each district appoint a clerk, research director, and other employees.

The clerk manages the dayto-day operations of the district. Appeals enter the clerk's office, where deputy clerks assign them filing schedules and actively monitor and review cases as they progress through record preparation, motions practice, briefing, and oral ar"Though force can protect in an emergency, only justice, fairness, consideration and cooperation can finally lead men to the dawn of eternal peace." Dwight D. Eisenhower

### Appellate Court Directory

First District 160 North LaSalle Street Chicago (60602) (312) 793-5600 Gilbert Marchman, Clerk George Cenar, Research Director

Second District 55 North Street Elgin (60120) (708) 695-3750 Loren Strotz, Clerk Francis Lenski, Research Director

Third District 1004 Columbus Street Ottawa (61350) (815) 434-5050 Gist Fleshman, Clerk Gerald Ursini, Research Director

Fourth District Supreme Court Building Springfield (62701) (217) 782-2586 Darryl Pratscher, Clerk Shirley Wilgenbusch, Research Director

Fifth District 14th & Main Street Mt. Vernon (62864) (618) 242-3120 Louis Costa, Clerk James Sanders, Research Director



CASELOAD SUMMARY



guments. Problems such as late filings, jurisdictional defects, inadequate records or noncompliant briefs are referred to the court. After the court has heard an appeal, the clerk's office issues the court's decision and tracks all post-decision activity. The clerk also manages the court's computerized and manual recordkeeping system and oversees the maintenance of physical facilities. Acting as the court's liaison with the public, the clerk responds to requests and questions concerning the court's cases and procedures.

Research directors in each district direct a staff of attorneys and secretaries providing centralized legal research services to judges.

Salaries, fringe benefits, and operating expenses of the appellate court are paid for by the state.

#### APPELLATE COURT OF ILLINOIS



#### **APPELLATE COURT OF ILLINOIS**



# **APPELLATE COURT JUDGES**

#### FIRST DISTRICT - Chicago

Appeals from the Circuit Court of Cook County.

Division One: Blanche M. Manning, Presiding Judge; Robert C. Buckley; Calvin C. Campbell; John M. O'Connor Jr. (RR)
Division Two: Carl McCormick, Presiding Judge; Gino L. DiVito (CJG); Allen Hartman; Anthony Scariano
Division Three: John P. Tully, Presiding Judge; David Cerda (CJG); Alan J. Greiman (CJG); Dom J. Rizzi
Division Four: Robert Cahill, Presiding Judge; Thomas E. Hoffman (CJG); Mel R. Jiganti; Glenn T. Johnson; Mary Jane Theis (CJG)
Division Five: Joseph Gordon, Presiding Judge; William Cousins Jr.; Jill K. McNulty; James C. Murray (CJG)
Division Six: Daniel J. McNamara, Presiding Judge; Edward J. Egan; Gus P. Giannis (RR); Thomas R. Rakowski

#### SECOND DISTRICT — Elgin

Appeals from the following circuits (counties): 15th (Carroll, Lee, Jo Daviess, Ogle, & Stephenson), 16th (De Kalb, Kane, & Kendall), 17th (Boone & Winnebago), 18th (Du Page), and 19th (Lake & Mc Henry).

Lawrence D. Inglis, Presiding Judge; John J. Bowman; Michael J. Colwell (CJG); Daniel D. Doyle (CJG); Fred A Geiger (CJG); Robert D. McLaren; Anthony M. Peccarelli (CJA); James F. Quetsch (CJA); George W. Unverzagt (D); Alfred E. Woodward (RR)

#### THIRD DISTRICT — Ottawa

Appeals from the following circuits (counties): 9th (Fulton, Hancock, Henderson, Knox, Mc Donough, & Warren), 10th (Peoria, Putnam, Stark, & Tazewell), 12th (Will), 13th (Bureau, Grundy, & La Salle), 14th (Henry, Mercer, Rock Island, & Whiteside), and 21st (Kankakee & Iroquois).

Michael P. McCuskey, Presiding Judge; Tobias Barry; Peg Breslin; Tom M. Lytton; Kent F. Slater; Allan L. Stouder

# FOURTH DISTRICT - Springfield

Appeals from the following circuits (counties): 5th (Coles, Clark, Cumberland, Edgar, & Vermilion), 6th (Champaign, De Witt, Douglas, Piatt, Macon, & Moultree), 7th (Greene, Jersey, Macoupin, Morgan, Sangamon, & Scott), 8th (Adams, Brown, Calhoun, Cass, Mason, Menard, Pike, & Schuyler), and 11th (Ford, Livingston, Mc Lean, & Woodford)

Robert J. Steigmann, Presiding Judge (CJG); Robert W. Cook (CJG); Frederick S. Green; James A. Knecht; Carl A. Lund; John T. McCullough

### FIFTH DISTRICT – Mt. Vernon

Appeals from the following circuits (counties): 1st (Alexander, Jackson, Johnson, Massac, Pope, Pulaski, Saline, Union, & Williamson), 2nd (Crawford, Edwards, Franklin, Gallatin, Hardin, Hamilton, Jefferson, Lawrence, Richland, Wabash, Wayne, & White), 3rd (Bond & Madison), 4th (Christian, Clay, Clinton, Effingham, Fayette, Jasper, Marion, Montgomery, & Shelby), and 20th (Monroe, Perry, Randolph, St. Clair, & Washington).

Charles W. Chapman, Presiding Judge; Richard P. Goldenhersh; William A. Lewis (CJG); Gordon A. Maag (CJA); Philip J. Rarick; Thomas M. Welch

(D) elied during 1993; (RR) retired, recalled; (CJA) circuit judge appointed to the appellate court; (CJG) circuit judge assigned to the appellate court





Appellate Courthouse, Third District Ottawa, built 1850

Pictures courtesy of the Illinois State Historical Library



Appellate Courthouse, Fifth District Mt. Vernon, built 1857 (circa 1940) Served as Fourth District Courthouse until additional appellate district was created in 1962.

### SUPREME COURT

The Supreme Court of Illinois is the highest tribunal in the state. Cases may be appealed from the appellate court or directly from a circuit court in some situations, such as the death penalty in criminal cases.

Seven justices who sit on the court are elected from the same districts used to elect appellate courtjudges. Justices are elected for ten-year terms and may be retained by voters for additional ten-year terms.

Three justices are elected from the first district (Cook County) and one from each of the other four districts. Each justice is provided with a personal staff of law clerks and office support staff.

Justices select one of their colleagues to serve as chief justice. Benjamin K. Miller served the last year of his three year term as chief justice during 1993.

Effective July 1, 1993, justices of the supreme court, including the chief justice, were paid \$103,097 per year.

In addition to serving as the state's highest tribunal, the court supervises and administers the state's unified court system. In this capacity, the full court acts as a board of directors, determining rules for the operation of the court system, with the chief justice responsible for supervising and administering the system according to the court's rules.

Standing and special committees appointed by the court in 1993 include: Appellate Court Administrative Committee

Review Board (Board of Admissions to the Bar)

Committee on Jury Instructions in Civil Cases

Committee on Jury Instructions in Criminal Cases

Committee on Professional Responsibility

Federal-State Judicial Council

Judicial Conference of Illinois

Legislative Committee of the Illinois Supreme Court

Planning and Oversight Committee for a Judicial Performance Evaluation Program

Special Supreme Court Committee on Electronic Transmission of Data

Supreme Court Committee on Judicial Conduct

Supreme Court Rules Committee

Supreme Court Study Committee on Mediation of Child Custody, Support, and Visitation Disputes

Special Commission on the Administration of Justice

The supreme court ensures the integrity of the judicial system through its Code of Judicial Conduct. In this regard, the court:

• appoints two circuit judges to the Judicial Inquiry Board (the governor also appoints four nonlawyers and three lawyers) which receives and investigates complaints against judges and prosecutes the validated complaint before the Illinois Courts Commission. The commission consists of a supreme court justice, two circuit judges selected by the supreme court, and two appellate court judges selected by the appellate court. The commission hears complaints brought by the Judicial Inquiry Board and can discipline a judge. This board may even remove a judge from office.

 establishes rules and standards for the education, testing, and admission of law school graduates to practice law in the state. The court appoints four attorneys to sit on the Board of Admissions to the Bar which oversees the process of admitting law school graduates to the practice of law. The court also appoints attorneys to a Committee on Character and Fitness in each judicial district to evaluate the moral character and general fitness of applicants to practice law.

• establishes rules for the registration and discipline of attorneys. The court appoints four lawyers and three nonlawyers to the Attorney Registration and Disciplinary Commission, which oversees the registration and disciplinary process.

The supreme court also appoints the State Appellate Defender, two members of the State Appellate Defender Commission, and three judges to the Board of Trustees of the Judges' Retirement System.

During 1993, the court restructured the Judicial Conference of Illinois, the group responsible for suggesting improvements in the administration of justice in the state. Membership was totally restructured to better address the business of the judiciary, and reduced in size from about 500 judges to 82. Members of the conference now include:

• supreme court justices (7)

• presiding judges of downstate appellate districts and chair of first district's executive committee (5)

• judges appointed from Cook County, including the chief judge and 10 associate judges (30)

• ten judges appointed from each downstate district, including one chief judge and three associate judges from each district (40).

The conference now includes associate judges--more than a quarter of its membership. Another important aspect of the newly restructured conference is that the chief justice presides over both the conference and the conference's executive committee.

#### Judicial Conference Committee Structure

#### **Former Structure**

- 1. Executive Committee on the Illinois Judicial Conference
- 2. Study Committee on Operation of the Judicial System
- 3. Subcommittee on Education
- 4. Study Committee on Juvenile Justice
- 5. Study Committee on Complex Litigation

#### **New Structure**

- 1. Executive Committee
- 2. Committee on the Judiciary
- Committee on Long-Range Planning for the Illinois Judiciary

- 4. Committee on Case Management and Reduction
- 5. Committee on Education
- 6. Study Committee on Juvenile Justice
- 7. Study Committee on Complex Litigation
- 8. Committee on Discovery Procedures
- 9. Alternative Dispute Resolution Coordinating Committee
- 10. Automation and Technology Committee
- 11. Committee on Criminal Law & Probation Administration

Additional changes made in 1993 to improve the functioning of conference committees included a formal charge and procedures for all committees. and additional duties for the Executive Committee which acts on behalf of the conference between regular sessions. The Executive Committee also has the responsibility for determining discussion and consent calendars for the annual meeting of the conference, suggesting to the supreme court statements of committee jurisdiction, resolving questions of committee jurisdictions, making recommendations on the needs of the judiciary, recommending the continuation or abolition of committees, and other duties delegated by the supreme court.

#### Supreme Court Support Staff

Day-to-day support for the supreme court comes from several support units which provide administrative, case management, security, publishing, library, and research assistance to the supreme court.

Clerk of the Supreme Court, Juleann Hornvak, directs a staff of deputies who process cases according to court rules, monitor the caseload of the court, keep court files and records, and maintain court statistics. The clerk's office also maintains a list of attorneys licensed to practice in the state, processes the licensing of attorneys and coordinates the semiannual attorney admission ceremonies, registers and renews legal professional service corporations and associations, keeps files of judicial financial disclosure statements, and serves as a public information office of the court. The clerk also maintains a satellite office in Chicago.

#### Five Year Trend 1989-1993 Cases Filed and Disposed



Supre	eme Court
Di	rectory
Spring	field (62701)
Supreme	Court Building
Clerk	(217) 782-2035
Librarian	(217) 782-2424
FAX	(217) 782-5287
Marshal	(217) 782-7821
TDD	(217) 524-8132
	ago (60602) n LaSalle Street
	•
160 North	LaSalle Street
160 North Clerk TDD Bloomin	(312) 793-1332
160 North Clerk TDD Bloomin P. O	(312) 793-1332 (312) 793-6185 (312) 793-6185 ngton (61702) . Box 3456
160 North Clerk TDD Bloomin	(312) 793-1332 (312) 793-6185 (312) 793-6185 ngton (61702) . Box 3456

Marshal of the Supreme Court, Carolyn Taitt, attends all sessions of the court held in September, November, January, March and May. In addition, the marshal directs a staff who maintain the Supreme Court Building and grounds, provides security for justices and employees, and conducts tours of the building.

Reporter of Decisions, Brian Ervin, directs a staff who verify case citations; edit opinions for style and grammar; compose head notes, attorney lines, tables of cases, topical summaries, and indices; and publish opinions of the supreme and appellate courts.

Supreme Court Librarian, Brenda Larison, directs the operations of the library and the acquisition of research materials which exceeds 85,000 volumes. Staff of the library provide research and reference assistance to the court. The library serves the court, the judiciary, other state government agencies, attorneys, and the public.

Supreme Court Research Director, Douglas Smith, directs a staff of attorneys providing legal research and writing assistance to the court.

The Administrative Office of the Illinois Courts assists the chief justice in administering and supervising the court system. Robert E. Davison was appointed Administrative Director on May 17, 1993.

Shortly after being appointed administrative director, Mr. Davison consolidated functions and reorganized the office into five divisions: Executive Office, Administrative Services, Court Services, Judicial Management Information Services, and Probation Services.

The Executive Office, under the direction of Mr. Davison, is responsible for the activities of all administrative office divisions. The office also provides staff assistance to the Supreme Court Rules Committee; provides secretariat services to the Illinois Courts Commission; provides legislative support services to the supreme court; and keeps records of judicial vacancies, assignments, and appointments.

The Administrative Services Division, under the direction of William L. Smith, processes paychecks for 2,200 judicial branch employees and coordinates the benefit program with the executive branch; prepares the judicial branch budget and keeps accounting records; maintains the classification/compensation plan and provides personnel, reprographics and mail service for other divisions; and provides procurement, inventory control, and related services to the appellate and supreme courts, and support units.

The Court Services Division. under the direction of Nathan P. Maddox, provides services to judges of the circuit, appellate, and supreme courts, and circuit clerk offices. Services include staff support to judicial committees established by the supreme court; legal and labor relations: court reporting; circuit clerk liaison: statistical reporting; annual and special reports and publications; child support enforcement and domestic violence prevention; continuing education and training; and records retention and storage.

The Judicial Management Information Services Division. under the direction of Riley E. Lane, provides data automation services to the appellate and supreme courts, supreme court support units, and the administrative office. The division was reorganized in 1993 and began the process of replacing its mainframe computer with local area networks and personal computers. The division studies manual processes and designs or purchases computer programs for processing records and generating reports; buys, installs, and maintains computers and related equipment; and provides training to court personnel on the operation of personal computers and the use of computer programs.

The Probation Services Division, under the direction of James R. Grundel, provides services to chief judges and their probation staffs in all circuits. The division sets statewide standards for hiring and promoting probation officers;

maintains a list of qualified applicants for probation positions; develops training programs for new and promoted probation officers; develops and monitors operational standards for probation departments; monitors the development of annual plans in each probation department; gathers state-wide statistics and publishes reports; and establishes standards for probation department compensation plans. The division also develops and monitors innovative probation programs to enhance services and sanctions for offenders supervised in the community and to provide effective alternatives to imprisonment.

State funding for probation departments currently covers over 2,200 probation personnel. Counties are reimbursed for all salaries of approximately 1/3 of this number, with the rest reimbursed at the rate of \$1,000 per month. State funding presently provides for about 30% of the total cost of probation services in the state.

### Administrative Office Directory

Executive Office Court Services Judicial Management Information Services (JMIS)

> 840 South Spring Street Springfield, IL 62704 (217) 785-2125 FAX (217) 785-3793 TDD (217) 524-3073

#### Administrative Services

118 West Edwards Street Springfield, IL 62704 (217) 782-7770 FAX (217) 785-9114

#### **Probation Services**

300 East Monroe Street Springfield, IL 62701 (217) 785-0413 FAX (217) 782-0546

#### Branch Office for Several Divisions

Chicago Office 30 North Michigan Avenue Chicago, IL 60602 (312) 793-3250 FAX (312) 793-1335





1993 Administrative Cases = 29,865 (NOTE: Does not include DUI or IPS)

# **Restitution** Collected



1989 - 1993

Source: AOIC Probation Div. 8/94



Kankakee County Courthouse Kankakee, built 1909



Knox County Courthouse Galesburg, built 1887

Pictures courtesy of the Illinois State Historical Library "A constitution is not the act of a government, but of a people constituting a government; and government without a constitution, is power without a right." Thomas Paine

The following is the text of the 1993 Annual Report of the Supreme Court to the General Assembly, as required by the Illinois Constitution. The report was submitted by Chief Justice Michael A. Bilandic in January 1994.

# 1993 Annual Report of the Supreme Court to the General Assembly

#### I. Dates for Judicial Elections Should Be Changed

Because judicial elections are held at the same time as many high profile offices (President, Governor, U.S. Senator, etc.) the attention of the voters is directed to the other offices. Media attention and high advertising expenditures by professionals has on occasion caused some media to refuse to accept advertising from Judicial candidates due to lack of time or space.

Some years ago, this State decided that its Chief Executive should not be elected at the same time as the country is electing a President. The General Assembly enacted legislation which provided for the election of our top state officials in a non-presidential election year. This permits the electorate to be better informed without the distraction of a Presidential election.

The Judicial Branch can benefit by legislation setting Judicial elections apart from the time when the distractions of top state, county and legislative campaigns leave little time and attention to the Judicial Branch.

In the interest of providing the people of this State with the opportunity to make an informed choice of their Judicial officers, we recommend that legislation be enacted to schedule Judicial elections on dates separate from other elections.

#### II. State-Funded Retirement Systems Require Improved Funding

The recent annual reports released by the Illinois Auditor General reflect the continued deterioration of the five statefinanced retirement systems. This situation, which has evolved over many years, has taken its toll on the assets of the systems.

The General Assembly Retirement System (which includes the Governor and other Constitutional Officers) has sustained a funding ratio level drop to 39.7% as of June 30, 1993. With this funding ratio, the General Assembly Retirement System is the worst funded of the five state financed retirement systems. The General Assembly System's actuarial reports show that, if this trend of state financing continues, its fund will be insolvent, that is, the assets will be insufficient to cover the members' investment in the plan, by the year 2004.

The Judges' Retirement System is the second worst funded system, with a funding ratio level of 43.5%. Using the same assumption, the actuary for the Judges' Retirement System projects the fund will be insolvent by the year 2011.

The remaining three Retirement Systems (State Employees, State Universities and State Teachers) are not much better off. It is important for the General Assembly to address the critical problem of its own Retirement System and at the same time attend to the problems of the remaining four State-Funded Retirement Systems.

#### III. Defender Services For Criminal Appeals Need Sufficient Funding

During the past quarter century many resources have been needed for the proper handling of criminal appeals. The General Assembly has shown great concern in this area and has responded affirmatively with both substantive legislation and increased appropriations.

The 1971 Report of the Supreme Court to the General Assembly pointed out the need for appointed counsel to represent indigents in criminal cases and noted that the establishment of an appellate defender system was one method to address this need at the appellate level. The General Assembly quickly responded by establishing the Office of the State Appellate Defender in October, 1972 (725 ILCS 105/1 et.seq.) The Supreme Court, in its 1973 report, acknowledged the action of the General Assembly and stated that it "was a major step toward meeting the need for representation of defendants on appeal in this State."

During the intervening years, the General Assembly has con-

tinued to respond to the increasing demands of criminal appeals. In December 1977, the State's Attorneys Appellate Prosecutor's Office was created to assure sufficient assistance for prosecutors at the appellate level. (725 ILCS 210/1 et.seq.). In October 1982, the General Assembly provided additional funding for the Appellate Defender to handle the rising number of death penalty appeals by establishing a special unit of attorneys. Additional funding was also given to the Attorney General to handle death penalty cases. Also, funding was provided to both the defender and prosecutor offices to hire additional attorneys to handle the increasing backlog of non-death penalty appeals. In the Fall of 1989, the General Assembly addressed the need for counsel to represent death penalty defendants in post-conviction proceedings by passing legislation, with funding, to allow the establishment of a Capital Resource Center attached to the Office of the State Appellate Defender.

Although the General Assembly has frequently responded to the needs relating to criminal appeals, problems continue to arise and must be addressed. During the State's fiscal crisis in the early 1990s, the funding for defender services did not keep pace with the need. The number of criminal appeals, including death penalty cases, has continued to increase while the resources available to defenders to handle these cases have not.

For example, the Office of the State Appellate Defender has sustained budget cuts which resulted in a 32% reduction of staff since 1990. In 1990, that office had a staff of 127 and now it has a staff of 86. During this same period, however, the number of appeals being handled by the State Appellate Defender has increased by about 23%. At the end of FY90, the State Appellate Defender had 2,374 pending cases and this increased to 2,913 at the end of FY93. Additionally, at the end of FY90, the State Appellate Defender represented 47 death row inmates on direct appeal and this has increased 13%, to 53, at the end of FY93.

In June 1992, the Appellate Defender sought to withdraw from death penalty cases because such appeals could not be handled promptly in light of staff reductions. Recently, a Federal District Court determined that indigent defendants represented by the State Appellate Defender and the Cook County Public Defender in the Illinois Appellate Court, First District, are being denied due process because of lengthy delays in the preparation of appeals (U.S. ex rel. Green v. Peters, No. 93 C 7300, N.D.Ill.). That Court stated: "Illinois lacks enough lawyers in the Office of the State Appellate Defender and in the appeals division of the Office of the Cook County Public Defender (collectively 'Defender Systems') to handle the volume of appeals with which they are overwhelmed.

Although the defender Systems are operating efficiently, they are hopelessly understaffed. Because of the tremendous volume of unbriefed cases, no staff attorney can file an opening brief for some two years from the date of conviction."

The Supreme Court commends to the attention of the General Assembly, the need for sufficient funding to provide counsel to represent, without undue delay, indigent criminal defendants on appeal in both death penalty and non-death penalty cases.

Inadequate staffing often results in additional retrials and appeals alleging violation of Constitutional rights because of "ineffective assistance of counsel". This results in additional cost to the taxpayers which would have been avoided with adequate staffing. We are calling upon the General Assembly for a legislative application of Benjamin Franklin's proverb that "a stitch in time saves nine".

"Four things belong to a judge: to hear courteously, to answer wisely, to consider soberly, and to decide impartially."

Socrates

# PUBLICATIONS OF THE ADMINISTRATIVE OFFICE

The Administrative Office of the Illinois Courts publishes and/or distributes several books or pamphlets, some of which are available to the public. Copies of the following may be obtained by contacting the Springfield office at 840 South Spring Street, Springfield, Illinois, 62704 or by calling the librarian at (217) 785-2125.

1. Administrative Regulations Governing Court Reporters of the Illinois Courts

2. AIDS Guidelines for the Illinois Circuit Courts (1990)

3. Analysis of the Criminal Case Processing and Workflow in the Criminal Division, Office of the Circuit Clerk, Sangamon County, Illinois (1991)

4. Analysis of Organization, Space, Recordkeeping, and Equipment, Office of the Clerk, Third Appellate District, Ottawa, Illinois (1989)

5. Annual Reports of the Administrative Office to the Supreme Court of Illinois

6. Annual and Biennial Reports of the Illinois Judicial Conference

7. Assessment of AOIC Procedures Manuals, Findings of a Survey of Circuit Clerks, (1990)

8. Brief Report on Space Requirements for the Sangamon County Circuit Clerk's Office (1989)

9. Child Support Enforcement in Illinois (1989)

10. Court Interpreters (1988)

11. Court Reporting in the State Courts of Illinois (1990)

12. Drug Testing Guidelines (1992)

13. Electronic Monitoring Guidelines (1992)

14. Handbook for Grand Jurors in Illinois (1992)

15. Illinois Adult Probation Classification System: Procedure Manual (1991)

16. Illinois Intensive Supervision Program: Procedural and Operational Standards Manual (1990)

17. Illinois Manual for Complex Litigation (1991) [judges only]

18. Illinois Pretrial Policies and Procedures Manual (1991) 19. Illinois Specialized DUI Probation Program (1989)

20. Illinois Statewide Judicial Facilities Project, Phase One Summary Report (1977)

21. Illinois Statewide Judicial Facilities Project, Phase Two Summary Report (1978)

22. Illinois Supreme Court Alternative Dispute Resolution Coordinating Committee; Progress Report to the Supreme Court of Illinois (1991)

23. Intensive Drug Abuser Program Procedural and Operational Standards (1990)

24. Intensive Probation Supervision: State Summary (1992)

25. Inventory of Dispute Resolution Programs in Illinois; A Report to the Alternative Dispute Resolution Coordinating Committee (1991)

26. Jury System Organization and Management-Model Automated Jury Management System: A Proposal for Illinois (1989)

27. Jury System Organization and Management: Rock Island (1988)

28. Jury System Organization and Management: Winnebago County (1988)

29. Juvenile Law Benchbook (1992) [judges only]

30. Annual Report on the Mandatory Court Annexed Arbitration Program in Illinois

31. Manual on Recordkeeping (1972)

32. Model Automated Jury Management System: Preliminary Pilot Site Evaluation (1990)

33. Policies Governing Hiring, Promotion, and Training of Illinois Probation/ Court Services Personnel (1987)

34. Probation Services Fee Policies and Guidelines (1991)

35. Profile of the Illinois Trial Courts -A Survey of Chief Circuit Judges (1988)

36. Report to the Illinois General Assembly on the Use of Eavesdropping Devices during 1989

37. Report to the Illinois General Assembly on the Use of Eavesdropping Devices during 1990

38. Sangamon County Court Automation Plan, An Interim Report of Data Collection (1990)

39. Security Staffing Analysis of the DuPage County Courthouse, Wheaton, Illinois (1990)

40. Sentencing Alternatives for Illinois Female Offenders (1987)

41. Sentencing Guidelines as a Response to Sentencing Reform: A Study and Some Observations (1986)

42. Short History of the Illinois Judicial System (1990)

43. Statistics Review Committee Final Report (1990)

44. Status of Court Security in the State of Illinois (1991)

45. Illinois Initiatives to Address the Issues of the Offender with Mental Retardation (1989)

46. Jury System Organization and Management: Boone County Modifications (1989)

47. Study of the Circuit Clerk's Office, Traffic Division, Champaign, Illinois (1990)

48. Study of the Circuit Clerk's Office, Stephenson County, Illinois (1989)

49. Study of Traffic Recordkeeping, Office of the Circuit Clerk, Vermilion County, Illinois (1989)

50. Videotape Recording of Trial Court Proceedings: The Kentucky Model (1988)



Putnam County Courthouse Hennepin, built 1839



Pope County Courthouse Golconda, built 1873

# **CONTENTS OF THE 1993 STATISTICAL REPORT**

Beginning with the 1993 calendar year, the Administrative Office of the Illinois Courts (AOIC) published the annual report of the judicial branch of state government in two volumes. The first volume is this administrative summary. The second volume is the 1993 Statistical Report. A copy of the report is available from AOIC, Publications Department, 118 West Edwards Street, Springfield, IL 62704 or by calling (217) 782-7770. The report contains the following sections.

#### **CIRCUIT COURTS**

#### Graphical Presentations of Five-Year Trends (1989 - 1993)

- \* caseload summary
- \* traffic cases (added & disposed) caseload summary
- \* civil cases, felony cases, dissolution of marriage cases
- \* law cases \$15,000 and less
- \* law cases over \$15,000
- \* family cases
- juvenile cases
- \* chancery cases

#### **Statistics for 1993**

- \* caseload summary by circuit
- \* case filing ratios, by circuit: judge/population
- \* cases filed, disposed & active for each county, by circuit for all case types
- \* law jury caseload summaries by circuit
- \* law jury statistics by county, all circuits
- \* felony dispositions by county, all circuits
- \* felony sentences by county, all circuits
- \* defendants transferred to warrant calendar (selected counties)
- \* circuit clerk revenue & expenditures by county, all circuits (fiscal year 1993)
- \* circuit clerk revenue distribution by county, all circuits (fiscal year 1993)
- \* caseload summaries, municipal and county departments, Circuit Court of Cook County

\* law case pending case report, Circuit Court of Cook County

\* disposition of felony defendants, Circuit Court of Cook County

- \* felony convictions and sentences, Circuit Court of Cook County
- \* active adult caseloads
- \* IPS program caseloads
- \* specialized DUI program caseloads
- \* active juvenile caseloads
- \* juvenile petitions, adjudications, & prosecutions
- \* juvenile state commitments, detentions and placements
- \* adult & juvenile restitutions

### **APPELLATE COURT**

#### Graphical Presentations of Five-Year Trends (1989 - 1993)

- \* caseload summary
- \* civil-criminal caseload summary, all districts
- \* civil-criminal caseload summary for each district

#### Statistics by Appellate Court District for 1993

- \* caseload summary-civil/criminal
- \* case disposition-civil/criminal
- \* case disposition-civil/criminal, without opinion or order
- \* time lapse: case filing to disposition-civil/criminal
- \* time lapse: brief filing to disposition-civil/criminal
- \* opinions and rule 23 orders

#### SUPREME COURT

#### Graphical Presentations of Five-Year Trends (1989 - 1993)

\* total filings, petitions for leave to appeal, and mandatory appeals

\* petitions for leave to appeal filed as a percent of appeals decided by appellate court opinion or rule 23 order

#### **Narrative and Statistics**

- \* supreme court caseload and statistical records
- \* summary of case filings and dispositions, 1989-1993
- \* mandatory jurisdiction appeals general docket, 1989-1993

\* summary of petitions for leave to appeal and/or appeal as a matter of right under rules 315/317 - general docket, 1989-1993

- \* summary of the call of the docket, 1989-1993
- \* summary of opinions, 1989-1993
- \* summary of rehearings, 1989-1993
- \* attorney disciplinary cases, 1993

RECYCLED PAPER — PRINTED BY AUTHORITY OF THE STATE OF ILLINOIS (X404631 — 1,500 — 8/94) PRINTED ON CONTRACT 1,500 COPIES AT \$1.44 EACH